

Message Text

SECRET

PAGE 01 STATE 157212
ORIGIN EA-12

INFO OCT-01 ISO-00 PM-05 NSC-05 SP-02 SS-15 L-03 H-01
CIAE-00 INR-10 NSAE-00 PA-01 ICA-11 MCE-00 ACDA-12
OMB-01 SIG-03 /082 R

DRAFTED BY:EA:PHL:KWBLEAKLEY
APPROVED BY:EA:RBOAKLEY
EA:PHL:JCMONJO
EA:TIMBS:MMEASTON
DOD:ISA:EAPR:JSCOTT
PM:JBURGESS
L:EA:SORLINAS

-----016568 220613Z /13/17

R 210139Z JUN 78
FM SECSTATE WASHDC
TO AMEMBASSY MANILA
AMEMBASSY SINGAPORE
INFO JCS WASHDC 0434
SECDEF WASHDC 0539
CINCPAC HONOLULU HAWAII 0592
CINCPACAF HICKAM AFB HI
CINCPACFLT PEARL HARBOR HI
CINCPACREPHIL SUBIC BAY RP
13TH AF CLARK AB RP

S E C R E T STATE 157212

C O R R E C T E D C O P Y (PARA 4 SUBPARA B LINE 1
OMITTED; PARA C CHANGE FIRST WORD OR VICE OF)

E.O. 11652: GDS

TAGS: MILI, RP, US, SN

SUBJECT: A-4 TRAINING IN THE PHILIPPINES
REFS: A. MANILA 8186, 180620Z MAY 78, B. SINGAPORE 2118,
SECRET

SECRET

PAGE 02 STATE 157212

110910Z MAY 78, C. 76 STATE 99293, 240105Z APR 76,
D. SINGAPORE 4673, 120825Z OCT 76

1. DEPARTMENT HAS GIVEN CAREFUL CONSIDERATION TO REASONS
OUTLINED REF A FOR CONTINUING TO DELAY DECISIONS ON A-4
TRAINING PROGRAM. WE HAVE TAKEN INTO ACCOUNT REFS A AND B,
THE EXTENDED HISTORY AND CABLE TRAFFIC ON THIS SUBJECT, THE

PRESENT STATE OF U.S.-RP BASE DISCUSSIONS AND THE 1947 MBA.
WE ARE PREPARED TO APPROVE RSAF USE OF CLARK UNDER ARTICLE
XXV OF THE MBA, IF SUITABLE IMPLEMENTING ARRANGEMENTS CAN BE
WORKED OUT.

2. WE CONTINUE TO BELIEVE THAT U.S. BASING ARRANGEMENTS AND
SINGAPORE TRAINING ARRANGEMENTS WITH GOP MUST BE TREATED
AS ENTIRELY SEPARATE SUBJECTS. OUR APPROACH IS SUMMARIZED
IN PARA 2B OF REF C AS FOLLOWS: QUOTE WE SHARE EMBASSY
MANILA'S CONCERN THAT STATUS OF FORCES ARRANGEMENTS
MADE BETWEEN GOS AND GOP NOT, REPEAT NOT UNDERCUT OUR OWN
SOFA AND FORTHCOMING NEGOTIATIONS WITH GOP PARTICULARLY
ON SUCH MATTERS AS CRIMINAL JURISDICTION. HOWEVER,
WE BELIEVE THAT U.S. POSITION IS BEST PROTECTED BY
DIVORCING THESE TWO FUNDAMENTALLY DIFFERENT TYPES OF
ARRANGEMENTS. WE SHOULD EMPHASIZE TO GOP THAT STATUS OF
GOS FORCES IN PHILIPPINES IS A MATTER TO BE AGREED UPON
BETWEEN THE TWO GOVERNMENTS WITH REFERENCE TO THE PAR-
TICULAR CIRCUMSTANCES OF THE
HOS FORCES WHICH ARE QUITE
UNLIKE THE LONG-TERM BASING ARRANGEMENTS FOR U.S FORCES.
THERE IS AMPLE INTERNATIONAL PRECEDENT FOR CONSIDERING
THE STATUS OF SHORT-TERM TRAINEES AS DISTINCT FROM THAT
ESTABLISHED IN BASES AGREEMENT. FOR EXAMPLE, TOTAL LACK
OF STATUS ACCORDED BY GOJAUGEREAN TRAINEES AT U.S.
BASES IN JAPAN HAS NOT UNDERCUT LONG-STANDING U.S.-SOFA
SECRET

SECRET

PAGE 03 STATE 157212

ARRANGEMENTS WITH GOJ. END QUOTE. BELIEVE HOWEVER, THAT
PHRASE "SHORT TERM TRAINEES" IN PENULTIMATE SENTENCE OF
QUOTE SHOULD BE REPLACED BY "THIRD COUNTRY MILITARY PER-
SONNEL VISITING FOR SHORT-TERM PURPOSES SUCH AS TRAINING"
TO AVOID IMPLICATION MBA DOES NOT APPLY TO U.S. PERSONNEL
IN PHILIPPINES FOR SHORT TERM PURPOSES.

3. WE SEE THREE OBJECTIVES WHICH MUST BE ACHIEVED DURING
DEVELOPMENT OF THE RSAF A-4 OPERATION AT CLARK:

A. ASSURING ARRANGEMENTS BETWEEN GOS AND GOP DO NOT
HAMPER U.S. ACTIVITIES AS GUARANTEED MOST RECENTLY IN
MARCOS/MONDALE STATEMENT, OR INFRINGE ON U.S. RIGHTS AT
THE BASES;

B. PROTECTION OF U.S. RIGHTS TO PRIOR CONSENT FOR THIRD
COUNTRY GRANTS UNDER ARTICLE XXV OF THE MBA (PHILIPPINE
NOTE TO GOS, REF D INCORRELY STATES U.S. HAS ALREADY
GIVEN CONSENT);

C. AVOIDING INS OF THE QUESTION INTO BILATERAL
ISSUES BETWEEN U.S. AND RP.

4. ACCORDINGLY, WE BELIEVE THAT EMBASSIES SHOULD INFORM GOS AND GOP AS SOON AS POSS THAT UNDER ARTICLE XXV OF THE MBA THE U.S. REPRESENTATIVES ARE PREPARED TO UNDERTAKE DISCUSSIONS ON IMPLEMENTING ARRANGEMENTS PRIOR TO GRANTING FORMAL CONSENT TO SUCH ARRANGEMENTS. BEFORE INFORMING GOS AND GOP, HOWEVER, WE REQUEST EMBASSIES' VIEWS ON FORUM FOR THEIR DISCUSSIONS. WE SEE THREE POSSIBILITIES:

A. BILATERAL TALKS BETWEEN U.S. AND RP IN MUTUAL DEFENSE BOARD. THIS HAS THE ADVANTAGE OF REINFORCING THE ROLE OF MDB AND OF AVOIDING GOS PARTICIPATION IN POSSIBLY AWKWARD DISCUSSION OF WHAT U.S. WILL PERMIT ON PHILIPPINE
SECRET

SECRET

PAGE 04 STATE 157212

SOIL. HOWEVER, EXCLUSION OF SINGAPORE FROM IMPLEMENTING DISCUSSIONS COULD INEVITABLY LEAD TO LATER COMPLICATIONS.

B. INFORMAL TALKS AMONG ALL THE PARTIES TO WORK OUT MUTUALLY ACCEPTABLE UNDERSTANDING. THIS HAS THE ADVANTAGES OF ASSURING THAT GROUND RULES ARE KNOWN AND APPROVED BY ALL PARTIES BUT COULD INVOLVE SINGAPORE IN U.S.-RP BILATERAL ISSUES AND MIGHT RESULT IN LESS EXPLICIT UNDERSTANDINGS THAN UNDER MDB.

C. OR POSSIBILITY OF MDB FORMAL, PRECISE AGREEMENT FOLLOWING INFORMAL TALKS.

5. REQUEST EMBASSIES' VIEWS BY JUNE 27.
VANCE

SECRET

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MILITARY TRAINING, MILITARY AIRCRAFT
Control Number: n/a
Copy: SINGLE
Draft Date: 21 jun 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE157212
Document Source: CORE
Document Unique ID: 00
Drafter: EA:PHL:KWBLEAKLEY
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780262-0820
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780634/aaaabdxn.tel
Line Count: 151
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 573e3984-c288-dd11-92da-001cc4696bcc
Office: ORIGIN EA
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: 78 MANILA 8186, 78 SINGAPORE 2118
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 04 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2263016
Secure: OPEN
Status: NATIVE
Subject: A-4 TRAINING IN THE PHILIPPINES
TAGS: MILI, MASS, RP, US, SN
To: MANILA SINGAPORE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/573e3984-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014